



U.S. Chemical Safety and Hazard Investigation Board

OFFICE OF GENERAL COUNSEL

Memorandum

To: Board Members

From: Christopher M. Lyon  
Acting General Counsel *Christopher M. Lyon*

Cc: Amanda Johnson  
Adam Henson  
Leadership Team

Subject: Board Action Report – Notation Item 2025-3

Date: October 23, 2024

On October 23, 2024, the Board approved Notation Item 2025-3, thereby designating Recommendation 2018-02-I-WI-R8, to Cenovus Energy, Inc., from the Husky Energy Superior Refinery Explosion and Fire investigation (2018-02-I-WI), with the status of Closed – Acceptable Action.

**Voting Summary – Notation Item 2025-3**

**Disposition: APPROVED**

**Disposition date: October 23, 2024**

	Approve	Disapprove	Calendar	Not Participating	Date
S. Johnson	X				10/21/2024
S. Owens	X				10/23/2024
C. Sandoval	X				10/21/2024



## U. S. Chemical Safety and Hazard Investigation Board RECOMMENDATION STATUS CHANGE SUMMARY

<b>Report:</b>	Husky Energy Superior Refinery Explosion and Fire
<b>Recommendation Number:</b>	2018-02-I-WI-R8
<b>Date Issued:</b>	December 29, 2022
<b>Recipient:</b>	Cenovus Energy, Inc.
<b>New Status:</b>	Closed – Acceptable Action
<b>Date of Status Change:</b>	October 23, 2024

### Recommendation Text:

*For all Cenovus operated refineries with FCC units, develop and implement an FCC unit-specific PHA guidance document as part of each FCC unit's ongoing PHA update/revalidation cycle, including the Cenovus Superior Refinery. The PHA guidance document should be updated with new industry knowledge as it becomes available (for example, from AFPM, CCPS, and API). The PHA guidance document should include a requirement to review available licensor and industry guidance for FCC unit PHA scenarios and recommended safeguards and at a minimum, include information related to transient operation safeguards listed in CSB Recommendation 2018-02-I-WI-R1.*

### Board Status Change Decision:

#### A. Rationale for Recommendation

On the morning of April 26, 2018, the primary and sponge absorber of the Husky Energy Superior Refinery exploded during the planned shutdown of the facility's fluidized catalytic cracking (FCC) unit. Debris from the explosion struck an asphalt storage tank approximately 200 feet away. Asphalt leaked from the damaged tank and over the containment wall spreading into the FCC and crude unit operating areas before eventually catching fire. Husky Superior Refinery reported that 39,000 pounds of a flammable hydrocarbon vapor mixture as well as approximately 17,000 barrels of asphalt were released during the incident.

36 refinery and contract workers received medical treatment as the result of the incident. Of those 36 injuries, 11 met the criteria to be considered OSHA recordable. None of the injuries suffered were deemed life-threatening. It was reported that the explosion shook buildings up to a mile away. The plume from the burning asphalt was visible from neighboring communities. An evacuation order was issued by county officials to protect the public from the smoke plume and as a precaution for fear the incident would escalate.

As a result of the incident the facility was destroyed. The incident resulted in \$550 million of on-site and \$110,000 of off-site property damage. This incident was recorded as having the 33rd largest adjusted property damage loss in the hydrocarbon extraction, transport, and processing

industry since 1974<sup>1</sup>. In September 2019 a permit was issued to rebuild the refinery and construction began soon after. Husky Energy merged with Cenovus Energy, Inc., a Canadian oil and natural gas company, on January 1, 2021. The refinery is expected to resume operations in 2023 as Cenovus Superior Refinery.

The U.S. Chemical Safety and Hazard Investigation Board (CSB) investigated the incident and found several safety issues including ineffective transient operation safeguards, a lack of process knowledge, ineffective process safety management systems, a lack of available industry knowledge and guidance, and failures in emergency preparedness. As a result of these findings, the CSB issued three recommendations to Cenovus Energy, Inc. This status change summary addresses CSB Recommendation No. 2018-02-I-WI-R8.

#### B. Response to the Recommendation

Cenovus Energy, Inc. notified the CSB that they have developed and implemented guidance for FCC unit specific PHA reviews. This guidance includes information regarding past industry incidents, recommended industry and licensor safeguards, and common PHA high risk scenarios. The guidance also addresses the safeguards listed in CSB Recommendation No. 2018-02-I-WI-R1 as required by the recommendation and is on a three-year review cycle. Upon review of the information provided, the CSB concluded that Cenovus Energy, Inc.'s actions satisfy all elements of the recommendation.

#### C. Board Analysis and Decision

Based upon the information above, the Board voted to change the status of CSB Recommendation No. 2018-02-I-WI-R8 to: "Closed – Acceptable Action."

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<sup>1</sup> Marsh JLT Specialty, "100 Largest Losses in the Hydrocarbon Industry," 2022. [Online]. Available: <https://www.marsh.com/us/insights/research/100-largest-losses-hydrocarbons-industry-html>. [Accessed 5 October 2022]