



U.S. Chemical Safety and Hazard Investigation Board

OFFICE OF GENERAL COUNSEL

Memorandum

To: Board Members

From: Christopher M. Lyon *Christopher M. Lyon*
Acting General Counsel

Cc: Amanda Johnson
Adam Henson
Leadership Team

Subject: Board Action Report – Notation Item 2024-107

Date: September 23, 2024

On September 23, 2024, the Board approved Notation Item 2024-107, thereby designating Recommendation 2020-07-I-NC-R7, to Universal Blastco, from the Evergreen Packaging Paper Mill – Fire During Hot Work investigation (2020-07-I-NC), with the status of Closed – Acceptable Action.

Voting Summary – Notation Item 2024-107

Disposition: APPROVED

Disposition date: September 23, 2024

	Approve	Disapprove	Calendar	Not Participating	Date
S. Johnson	X				9/23/2024
S. Owens	X				9/23/2024
C. Sandoval	X				9/23/2024



U. S. Chemical Safety and Hazard Investigation Board RECOMMENDATION STATUS CHANGE SUMMARY

Report:	Evergreen Packaging Paper Mill – Fire During Hot Work
Recommendation Number:	2020-07-I-NC-R7
Date Issued:	September 24, 2021
Recipient:	Universal Blastco
New Status:	Closed – Acceptable Action
Date of Status Change:	September 23, 2024

Recommendation Text:

Develop a formalized troubleshooting guide and/or standard operating procedure for the usage of resin and fiberglass matting in FRP [fiber-reinforced plastic] operations. The procedure should direct employees on acceptable means of addressing cold-weather resin performance.

Board Status Change Decision:

A. Rationale for Recommendation

On September 21, 2020, a paper mill operated by Evergreen Packaging (Evergreen) in Canton, North Carolina, was undergoing a planned shutdown, and associated maintenance and capital project work was ongoing throughout the facility. In one of Evergreen’s pulp bleaching units, two contract companies were performing simultaneous maintenance work inside two connected process vessels, called an “upflow tower” and a “downflow tower,” when a fire started inside the upflow tower after an electric heat gun, which was being used to warm resin, fell into a five-gallon bucket containing the flammable resin. The fire fatally injured two contractors.

The U.S. Chemical Safety and Hazard Investigation Board (CSB) investigated the incident and found that the workers did not recognize or control the ignition hazard presented by the electric heat gun. The CSB also found that one of the contractors, Universal Blastco, did not conduct effective pre-job planning, such as considering the potential for poor performance of the resin in cold temperatures and identifying solutions to avoid or correct the problem. The CSB concluded that to assist with pre-job planning efforts, a Universal Blastco troubleshooting guide or standard operating procedure addressing resin gel time could help prevent a similar incident in the future. As a result of the investigation, the CSB issued three recommendations to Evergreen Packaging. This status change summary addresses CSB Recommendation No. 2020-07-I-NC-R7.

B. Response to the Recommendation

Universal Blastco provided the CSB with an updated Standard Operating Procedure (SOP) on preparing resin for use. The SOP encourages workers to contact their supervisor or Safety Director with any questions before proceeding. It also specifies that if using resin in cooler temperatures, the use of barrel warmers is the preferred method to warm resin. If that is not

practical, and the work is not being performed in a confined space, the SOP states that the use of a heat gun may be appropriate only after a hot work permit has been issued.

C. Board Analysis and Decision

Based upon the information above, the Board voted to change the status of CSB Recommendation No. 2020-07-I-NC-R7 to: “Closed – Acceptable Action.”