

U.S. Chemical Safety and Hazard Investigation Board

OFFICE OF GENERAL COUNSEL

Memorandum

Board Members To:

From:

Acting General Counsel

Cc: Amanda Johnson

> Adam Henson Leadership Team

Board Action Report – Notation Item 2024-69 Subject:

Date: April 9, 2024

On April 9, 2024, the Board approved Notation Item 2024-69, thereby designating Recommendation 2021-02-I-WV-R3, to Optima Belle LLC, from the Optima Belle LLC Explosion and Fire investigation, 2021-02-I-WV, with the status of Closed – Acceptable Action.

Voting Summary – Notation Item 2024-69

Disposition: APPROVED

Disposition date: April 9, 2024

	Approve	Disapprove	Calendar Not Participati	Date ing
S. Johnson	X			4/9/2024
S. Owens	X			4/9/2024
C. Sandoval	X			4/9/2024



U. S. Chemical Safety and Hazard Investigation Board RECOMMENDATION STATUS CHANGE SUMMARY

Report:	Optima Belle LLC Explosion and Fire		
Recommendation Number:	2021-02-I-WV-R3		
Date Issued:	July 6, 2023		
Recipient:	Optima Belle LLC (Optima Belle)		
New Status:	Closed – Acceptable Action		
Date of Status Change:	April 9, 2024		

Recommendation Text:

Develop and implement a formalized program for the development of toll manufacturing agreements using resources such as the Center for Chemical Process Safety's Guidelines for Process Safety in Outsourced Manufacturing Operations and Guidelines for Risk Based Process Safety. Ensure that the program provides for the following:

- a) Identification of roles and responsibilities of all parties, including the client, toller, and any third-party technical service providers, for all phases of a proposed arrangement;
- b) Evaluation of equipment requirements/specifications to ensure that they are adequate for intended operation; and
- c) Participation by all parties in the tolling process development, including process hazards analysis and emergency planning, and appropriate stages of the pre-planning, pre-startup, and production phases.

Board Status Change Decision:

A. Rationale for Recommendation

On December 8, 2020, a metal rotary cone double dryer containing a chlorinated isocyanurate compound (trade name CDB-56®) exploded following a decomposition reaction that resulted in a fire and toxic chlorine release at the Optima Belle LLC (Optima Belle) facility in Belle, West Virginia. The explosion occurred while Optima Belle, a toll manufacturer, was dehydrating CDB-56® on behalf of Clearon Corporation through a contractual agreement with Richman Chemical Inc.

One Optima Belle employee was fatally injured in the explosion, two others were evaluated for respiratory irritation, and one member of the public reported a minor leg injury. Debris from the explosion was found almost a half-mile from the incident. Local authorities issued a shelter-in-place order for a two-mile radius for over four hours. The facility experienced an estimated \$33.1 million in property damage.

The U.S. Chemical Safety and Hazard Investigation Board (CSB) investigated the incident and found several safety issues including ineffective process knowledge management, a lack of

thermal hazard assessment, ineffective selection of process equipment, shortcomings in industry practices related to tolling hazardous materials, and a lack of regulatory coverage of reactive hazards under the Occupational Safety and Health Administration's (OSHA's) Process Safety Management standard (PSM) and the Environmental Protection Agency's (EPA's) Risk Management Program rule (RMP). As a result of these findings, the CSB issued four recommendations to Optima Belle LLC (Optima Belle). This status change summary addresses CSB Recommendation No. 2021-02-I-WV-R3.

B. Response to the Recommendation

Optima Belle notified the CSB that they have implemented a written program addressing toll manufacturing agreements. Upon review of the relevant documentation and procedures provided, the CSB concluded that Optima Belle's actions satisfy all elements of the recommendation.

C. Board Analysis and Decision

Based upon the information above, the Board voted to change CSB Recommendation No. 2021-02-I-WV-R3 to: "Closed – Acceptable Action."